

~~2019~~2020  
**COMPENSATION  
& BENEFITS  
GUIDELINES**

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*This document can be downloaded from the synod website - [www.elca-ses.org](http://www.elca-ses.org)  
Other helpful websites: [www.porticobenefits.org](http://www.porticobenefits.org) and [www.irs.gov](http://www.irs.gov)*

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## OUR SHARED PURPOSE

Together we are the synod, so no matter your role in ministry, these guidelines are for you. Our Guidelines Team of rostered ministers and lay congregational leaders works together each year to provide relevant, healthy compensation and benefits guidelines for rostered ministers that thoughtfully consider both the rostered ministers and the congregations, agencies, and synod which they serve. Compensation can be an awkward topic in the church, and our goal is to help foster positive conversation and financial planning for effective ministry together. The purpose of the Compensation & Benefits Guidelines is to give congregations and agencies the tools they need to advocate for and partner with rostered ministers. By promoting appropriate compensation and benefits, we hope to strengthen our collective ministry to all God's people. These ~~2019-2020~~ compensation guidelines have been prepared by the Guidelines Team (Compensation & Benefits Guidelines Committee). Members include: Sabra Black (Holy Trinity, Marietta, GA), Chair; Rev. Kim Stover (All Saints, Lilburn, GA), Mr. Mark Ritter (Holy Trinity, Marietta, GA), Rev. Karen Boda (Faith Lutheran, Clay, AL), ~~Richard Bates (Advent, Murfreesboro), and~~ Deacon Michelle Angalet, ~~Former~~ Synod Staff Liaison ~~and Ben Moravitz, Synod Staff Liaison.~~

Every year, these guidelines are revised and edited by the Guidelines Team, then sent to Synod Council for approval. The Synod Council submits the Guidelines to the Synod Assembly for adoption and use by congregations, agencies and the Synod itself. This document should not be considered legal or tax advice. We encourage individuals and organizations to consult a financial professional as needed.

It is strongly urged that synod assembly voting members take these guidelines back to their respective congregation, agency or to the Synod itself. Care should be taken to ensure that these guidelines are placed into the hands of congregational/agency/Synod Mutual Ministry and/or Personnel committees, or to the Church Council if neither committee exists. As these guidelines are designed to 1) advocate for all rostered ministers in matters regarding compensation, and 2) assist congregations/agencies/the Synod in making compensation decisions, it is essential that they be shared with those responsible for advocacy and decision making. In order for advocacy to be most effective and beneficial for the rostered ministers and those they serve, every good-faith attempt should be made to place these guidelines into the hands of those responsible for advocacy on behalf of rostered staff. *See page 7 for a description of the role of Mutual Ministry and Personnel Committees in advocating and making compensation recommendations on behalf of rostered staff.*

How to use these guidelines:

The guidelines are intended for ongoing use both for initial call of a rostered minister and for preparation of each annual budget. For each annual review and budgeting process, the congregation consults/includes the most recent Compensation & Benefits Guidelines in determining the compensation package for rostered ministers. Then the updated "Definition of Compensation, Benefits, and Responsibilities of the Pastor" form is completed/submitted to the synod office annually.

For additional questions please contact:

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## CLARIFICATIONS OF TERMS

In August 2016 the Churchwide Assembly voted to combine the three lay rosters in the ELCA – associates in ministry, diaconal ministers and deaconesses – into one roster. Members of this new roster are now called deacons. Given this change, the ELCA now has two rosters that rostered ministers in this church belong to. According to the ELCA website,

“Rostered ministers carry out the work and mission of this church, sharing God’s love with the world through the good news of Jesus Christ. The different types of rostered ministers in the ELCA include:

- **Ministers of Word and Sacrament.** Pastors serve with active, courageous faith to offer the hope of the sacraments and to proclaim the good news of Jesus Christ in congregations and other ministry settings. Some pastors are called to specialized ministries such as chaplaincy and campus ministry.
- **Ministers of Word and Service.** Deacons serve in congregations and other ministries of the ELCA, including family ministries, youth, administration, volunteer ministry, social services, music or parish nursing. Deacons connect the church with the needs of the world and work to equip others to lead a living, active and caring Christian life.”

Accordingly, if the term rostered minister is used in this document, then it applies to both pastors and deacons.

## DEFINED COMPENSATION

### Defined Compensation (per ELCA and Portico standards) comprises three components: Salary, Housing and Social Security allowance

**Minimum Base Salaries:** Recommended minimum salaries have been based on the rostered minister's education, responsibilities, years of experience, and size of congregation. Additional compensation should be considered if special circumstances are indicated. Special circumstances may include useful experiences, skills, credentials, or the complexity of the situation. A rostered minister may have relevant, ministry-related work experience prior to entering the ministry which a congregation/agency/Synod is encouraged to consider when factoring in years of experience for setting salary.

#### Housing Allowance:

- **Housing Allowance provided for Pastors:** It should be noted that the housing allowance is just an income tax concept and is actually unrelated to fair compensation. Once pastors have established a fair compensation package with the congregation, the pastor is then allowed under IRS rules to document a certain amount of their compensation as a nontaxable amount for housing allowance. The housing allowance is intended to cover actual housing expenses that enable the pastor to live within the community in which he/she serves. To help discern the amount to provide, we recommend using either of the following two methods: 1. Housing allowance based on home market values in the community in which the pastor serves, plus utilities, plus taxes, or 2. Housing allowance based on local community home fair rental values, plus utilities plus taxes.

Congregations should consider whether the housing allowance they pay pastors will allow their pastor to reasonably live at the level of the congregation's community living standard. This includes overall community living expenses and not just the cost of housing.

- **Housing Designation for Tax Purposes:** The amount of housing allowance that can be excluded from taxable income is always the smallest of the following three amounts:
  - a. the amount, officially designated in advance, as housing allowance by the pastor's congregation/church organization; or
  - b. the amount spent for the pastor's primary residence (down payment, mortgage principal and interest, utilities, taxes, insurance, furnishings, maintenance, etc.); or
  - c. the fair rental value of the pastor's home including furnishings and cost of utilities (owned or rented).

Pastors have some flexibility with regard to deductible housing expenses. However, that flexibility has to fall within IRS guidelines, for if expenses are excessive, random, or outside the IRS boundaries, an audit may lead to a large catchup tax and penalty

It's important to note that housing allowance can be excluded only if it is officially designated through a resolution, minutes or budget identification, before such payment is made (i.e. before Dec. 31, ~~2018~~ 2019 for compensation in ~~2019~~ 2020).

Please note that designation of housing for tax purposes only affects taxes for pastors, and not the contribution amount from congregations for housing.

Resources for calculating market values in a community include Zillow.com and Bankrate.com.

*Please note: IRS regulations DO NOT permit housing allowances for Rostered Ministers of Word and Service (Deacons).*

**Social Security:** Unlike other employees, pastors are considered self-employed for purposes of Social Security, and are required to compute and pay self-employment Social Security Tax (SECA).

We recommend that all Congregations/agencies/Synod include a Social Security Allowance. The Social Security Allowance in the pastor's compensation must be declared as income. Therefore, when a congregation/agency/Synod seeks to offset this – they should take into account not only the amount, but also the net effect on taxable income. The SECA rate is 15.3% of salary and housing. Whereas one half of the social security would be 7.65%, it must be remembered that the pastor receives this social security offset as income – with all applicable taxes. Therefore, since pastors are listed by the IRS as self-employed it is recommended that congregations/agencies/Synod consider an amount higher than the 7.65% so that the pastor receives the full benefit of the offset. (Accountants have told us that for the pastor to receive the full one half of social security allowance the amount in this line should be around 13%.) As a result, we recommend a social security allowance of 13% of salary and housing.

**Please note:** *The IRS regards Deacons as employees of the congregation/agency/Synod, therefore the congregation/agency/Synod must pay the employer portion of Social Security. No other Social Security allowance is allowed for Deacons.*

## **BENEFITS OVERVIEW**

**Retirement & Health Care:** It is the expectation of the Southeastern Synod that all congregations/agencies/Synod provide a Retirement and Health Care Program for all rostered ministers. The cost for the ELCA Retirement, Survivor Benefits, Administrative cost, Medical, Dental and Disability Insurance is calculated as a percentage of the rostered minister's compensation. This synod encourages all congregations/agencies/Synod to contribute to the Retirement Plan at a minimum of the 12% rate.

**Auto Expense Reimbursement:** The congregation/agency/Synod should reimburse miles traveled in carrying out duties as a rostered minister at the rate allowed by the IRS. Miles traveled commuting are not reimbursable. Transportation reimbursement is not considered a benefit, but a normal operating business expense of the congregation/agencies/Synod. (See [www.irs.gov](http://www.irs.gov))

**Continuing Education:** It is expected that all rostered ministers will participate in continuing education programs that enhance ministry and enrich congregations/agencies/Synod. Congregations/agencies/Synod are expected to support these goals/ideals by providing to the rostered minister a **MINIMUM** of two paid weeks including two Sundays (outside of vacation) per year and \$1,000.00 per year.

**Professional Liability/Malpractice insurance:** Changes in societal attitudes are making rostered ministers, staff, and congregations/agencies/Synod more vulnerable to malpractice claims. Therefore, the congregation should provide professional liability coverage for rostered ministers. Questions regarding this insurance coverage should be addressed to the congregation's insurance agent.

**Health Examination:** The synod encourages all rostered ministers to have a regular health examination. Please consult individual benefit plans for coverage details.

## **CONSIDERATIONS FOR ALL ROSTERED MINISTERS**

### **STEWARDSHIP OF LIFE**

As Christ's disciples, we are all exhorted to be good stewards of God's creation. Rostered ministers are called to model stewardship for those they serve. All rostered ministers are also reminded that they are to take care of themselves, so that they can take care of those that have been placed in their care. Rostered ministers are encouraged to take at least one full day off per week. In addition, time should be taken for intentional prayer and spiritual self-care/wellness. These are times to recharge our "batteries" as well as our souls. Physical and emotional wellness are essential to positive ministry. All congregations/agencies/Synod are

reminded that they should support all rostered ministers and their families in being good stewards in Christ's church.

One way to manage work and time off is to consider each day as divided into three segments: morning, afternoon, and evening. Each week contains twenty-one such segments. Working fourteen or fifteen of those segments, equaling approximately 45 hours, is suggested as the norm. At least one complete day off should be part of this schedule. During Lent and the Advent season more may be required. Correspondingly, some summer months may require less.

## **THE ROLE OF A MUTUAL MINISTRY COMMITTEE AND PERSONNEL COMMITTEE**

To support rostered ministers, each congregation/agency/Synod is expected to have a Mutual Ministry Committee as specified in the Model Constitution for Congregations, C13.04. According to this document, the committee members should be “appointed jointly by president and the rostered minister.” Terms of office shall be two years, with three members to be appointed each successive year. It is recommended that Mutual Ministry Committee members hold no other office in the congregation/agency/Synod during their term. It is recommended that there be a line of communication between Mutual Ministry and the congregation/agency/Synod Council.

The role of a Mutual Ministry Committee is to support and nurture a healthy relationship between rostered minister(s) and people. It does so by 1) encouraging and holding rostered ministers accountable for the care of their spiritual, emotional and physical well-being; 2) working with rostered ministers to plan and hold them accountable for continuing education that is based on the needs of the congregations/agencies/Synod as well as the professional development needs of the individual; 3) providing a forum of mutuality and trust in which rostered ministers can reflect on the work they are doing and their role in providing leadership and direction.

Although the Mutual Ministry Committee can advocate for adequate financial compensation for rostered ministers, it is recommended that compensation matters be addressed by a Personnel Committee or Church Council.

A Personnel Committee exists to make recommendations to the Council that enable the congregation/agency/Synod to carry out obligations as an employer. As supervisor of staff, the rostered minister may be a member of this committee. Personnel Committees provide an evaluation system and ensure that rostered ministers receive regular evaluations of their performance. They also annually review the compensation of rostered ministers and make recommendations to the Budget Committee or Council about merit increases or suggested changes to compensation. Personnel Committees develop, publish and maintain the Personnel policies of the congregation/agency/Synod. The Southeastern Synod has a model personnel policy for congregations/agencies/Synod. It is available on the synod web site or by contacting the synod office.

## **REVIEW OF MINISTRY PERFORMANCE**

In addition to working with a Mutual Ministry Committee, regular reviews of rostered ministers can provide an opportunity for both the rostered minister and the congregation/agency/Synod to identify and develop ministry and leadership needs for the congregation/agency/Synod. This review of ministry should be a mutual rather than one-way process. As such, time should be taken to review *both* the rostered minister’s role in the effectiveness of ministry *and* the congregation’s role in the effectiveness of ministry, as well as the effectiveness of the rostered minister and congregation/agency/synod working together. The goal is to foster mutual accountability, investment, and growth, for the sake of successful overall ministry together in Christ. It is suggested that a rostered minister participate in a ministry review at least once a year. Where a Personnel Committee exists, it should have responsibility for oversight of this process. Where there is more than one

rostered minister serving in a congregation/agency/Synod, the senior minister and Personnel Committee should together determine a fair process of evaluation for all members of the rostered staff. Where there is no Personnel Committee, the Executive Committee (officers of Council) typically serves in this role.

While an annual review may be regarded as sufficient, it may not provide the best overall assessment of an individual’s ministry or of the employer’s ministry. More frequent reviews can aid in further development of positive leadership qualities as well as pinpointing potential areas of conflict. Early identification can lead to more effective ministry. *(See Appendix I for Additional Resources.)*

**To help facilitate this process, we strongly encourage the appropriate leadership within the congregation (council president, personnel committee, mutual ministry committee, etc.) to complete the “Definition of Compensation, Benefits, and Responsibilities of the Rostered Minister” form on a yearly basis. Both front and back are necessary as they promote review and assessment of shared ministry goals and expectations. (See Appendix C-F for completion instructions and appropriate forms. These forms can also be found on the Southeastern Synod and ELCA websites)**

**VACATION**

Rostered Minister:

- a. Synod minimum standard is four weeks, including four Sundays per year.
- b. It is recommended that after each additional ten years in ministry, one additional week of vacation (including one Sunday) be given.

1-10 Years of Service	4 weeks paid vacation, including 4 Sundays
11- 20 Years of Service	5 weeks paid vacation, including 5 Sundays
20+ Years of Service	6+ weeks paid vacation, including the same number of Sundays

- c. It is recommended that no more than half of total yearly vacation be carried over into the next year.
- d. Congregational personnel policies may provide guidance for an accrual (or “earning”) of vacation time. If none are provided, the following practice is encouraged: Vacation may be taken at any time beginning January 1. Vacation in a given calendar year is accrued at a rate of 25% each calendar quarter. When a rostered minister leaves his or her call, it is recommended that he or she receive payment for all accrued but unused days. Vacation used but unearned can be deducted from final pay.

**HOLIDAYS**

- 1. According to ELCA Churchwide Policy, the following days are recognized as holidays: New Year’s Day, Martin Luther King Day, Good Friday or Easter Monday, Memorial Day, Independence Day, Labor Day, Thanksgiving Day, and Christmas Day.
- 2. Holidays are to be granted as days off, in addition to regular days off and vacation days. When the services of the rostered minister are required on a recognized holiday, an alternative day off is to be provided.

## ILLNESS

1. The synod recommends up to 20 days of sick leave in a 12-month period. These should not be accrued and carried forward from year to year.
2. In catastrophic situations, it is recommended that Congregation/Agency/Synod councils provide two additional months of sick leave to cover the individual until disability coverage begins, provided that there is proper documentation from the appropriate physician (ELCA Retirement and Benefits Plan provides disability coverage beginning with the start of the third month of disability).

## FAMILY CARE LEAVE

The Synod recommends that a family care leave plan be established between the rostered minister and the congregation. Such a plan should include specific conditions for the rostered minister to be allowed to take a leave from duties to care for an immediate family member who is seriously ill. Immediate family includes, but is not limited to: spouse, children, and parents of the rostered minister. Such leave should include up to 4 weeks of full salary and benefits. This 4 weeks could be taken all at one time or broken down as daily time off depending on the circumstances and needs of the person receiving the care. This plan should be discussed and negotiated in writing in advance of any need. Any unused time during the current calendar year will not be carried over to the next year.

## PARENTAL LEAVE

1. The Synod recommends providing parental leave. A parental leave plan shall be drawn up in open consultation with the rostered minister and the mutual ministry committee, with the final approval of the congregation/agency/Synod council. Specific conditions, including number of weeks leave before and after the birth or adoption of a child, should be negotiated in advance in writing. Parental Leave should be based on whether parent is Primary or Secondary Care Giver.
2. In the case of a birth, Primary Caregivers are females who give birth, and leave should include a minimum of six weeks of full salary and benefits. Leave for Secondary Caregivers should include a minimum of four weeks of full salary and benefits.
3. In case of adoption, the Primary Caregiver is whichever parent has primary care responsibility of the adopted child. Leave for Primary Caregivers should include a minimum of six weeks of full salary and benefits. Leave for Secondary Caregivers should include a minimum of four weeks of full salary and benefits.
4. When both parents are rostered ministers (either in the same congregation/agency/Synod or separate ones), both should be given the recommended leave.

## CONTINUING EDUCATION

1. It is expected that all rostered ministers will participate in three years of **First Call Theological Education** and that the congregation/agency/Synod will support this with paid time off and funding.
2. It is expected that all rostered ministers will participate in 50 contact hours a year of education (beyond first call education) that enhance ministry and enrich congregations/agencies/Synod. One contact hour represents 50 minutes of classroom instructional session or equivalent; which may include courses, workshops, seminary classes, independent study toward a specific goal, etc.
3. Congregations/agencies/Synod are expected to support these continuing education goals/ideals by providing to the rostered minister a **MINIMUM** of two paid weeks

including two Sundays (outside of vacation) per year and \$1,000.00 per year (\$1,250.00 per year for rostered ministers in their first three years of service). Continuing Education can be carried forward to use in a subsequent year but for no more than three years maximum. For example, the rostered minister may choose to attend a more expensive training class and chooses to rollover the previous year \$1,000 and have \$2,000 to use in the current year.

4. Congregations/agencies/Synod are expected to provide a minimum of \$250.00 for publications and media resources.
5. Official Meetings - Synod assemblies and synod-sponsored professional leadership conferences are official meetings of the synod. It is expected that all rostered ministers will attend these meetings and funding, plus paid time off, will be provided by the congregation/agencies/Synod, as they are a part of their call to the employing organization. **This time off and related expenses are in addition to vacation time and continuing education time.**
6. To accomplish Continuing Education goals, a CONTINUING EDUCATION COVENANT between the rostered minister and congregation/agency/Synod is strongly encouraged.

### **PROFESSIONAL EXPENSE REIMBURSEMENT**

Reimbursements of expenses incurred by employees (whether rostered or otherwise) in performing their duties are generally not taxable to the employee and do not need to be reported by the employer as taxable income.

The general rule is that so long as such expenses are not personal but rather are incurred on behalf of the employer they will qualify for nontaxable treatment.

The IRS regulations require that certain processes be followed when employees submit such expenses for reimbursement:

1. The Professional Expense Accountable Reimbursement Policy (See Appendix L) must be adopted by the congregation/agency/Synod council as the employer.
2. Under the Policy, employees submit receipts and similar documentation of the date, amount and purpose of the expense being reimbursed so that the reimbursements they receive will not be included in their taxable income.

### **RELOCATION REIMBURSEMENT**

It is appropriate for congregations to assist in providing financial support for relocation expenses when relocation is required in a rostered minister's acceptance of a call. Negotiation of such support should be included as part of the Definition of Compensation of Benefits so that terms are agreed to prior to offer and acceptance of a call. Congregations can agree to a particular dollar amount, or a maximum allowed dollar amount, which should be based on estimates attained with local moving companies. Congregations should also clarify expectations for having these expenses submitted for reimbursement by the ordained minister or for providing financial support to cover relocation expenses ahead of the move.

### **TRANSPORTATION REIMBURSEMENT**

The congregation/agency/Synod should reimburse miles traveled in carrying out duties as a rostered minister at the rate allowed by the IRS. The current rate can be found at [www.irs.gov](http://www.irs.gov) (search for "standard mileage rates"). Miles traveled for commuting are not reimbursable.

The rostered minister should submit a signed report each pay period or no less than monthly to the responsible financial officer of the congregation/agency/Synod. Another alternative is for the congregation/agency/Synod to lease a car for the rostered minister or to pay a car allowance. Personal use of leased cars is to be reimbursed to the congregation/agency/Synod or taken as taxable income. Transportation reimbursement is not a benefit, but a normal operating business expense of the congregation/agency/Synod.

### **INTERIM AND SUPPLY PASTORS**

*In order to avoid misunderstandings, it is recommended that all fees and reimbursements be agreed to and signed off by all parties prior to the onset of services.*

1. A contract interim pastor shall receive remuneration of a minimum of \$30-\$50 per hour, or at a rate mutually acceptable (to be negotiated and put in writing prior to onset of services), mileage reimbursement (current rate can be found at [www.irs.gov](http://www.irs.gov), search for "standard mileage rates"), and related business expenses (e.g., telephone, postage, meals, hotel, etc.). If said interim pastor leads worship, the costs for a "supply pastor" (see #4 below) shall also apply. If pastoral services are shared by an interim and a supply pastor the remuneration shall be negotiated based on work load and put in writing
2. A full-time interim pastor shall normally receive remuneration comparable to the previous pastor or within synod guidelines considering the experience and skills of the interim pastor. Housing (either parsonage or housing allowance) is to be provided and reimbursement (current rate can be found at [www.irs.gov](http://www.irs.gov); search for standard mileage rates) and related business expenses (e.g., telephone, postage, meals, etc.).
3. A part-time interim pastor shall receive remuneration and housing proportionate to the percent of time spent relative to a full-time interim pastor.
4. A supply pastor shall receive (This would apply to any rostered person serving as worship leader):
  - a. Preaching - one service = minimum of \$150.00; two services = minimum of \$180.00; each additional, same day, service = \$40.00 each;
  - b. Other supply services such as meetings, confirmation, calls, etc. shall be paid at a minimum of \$30 to \$50 per hour, or at a rate mutually acceptable (to be negotiated and put in writing prior to onset of services);
  - c. Mileage shall be reimbursed at the IRS standard business rate (current rate can be found at [www.irs.gov](http://www.irs.gov); search for standard mileage rates);
  - d. All reasonable hotel and meal costs shall be reimbursed.
5. Interim and supply pastors are encouraged to have an honorarium/fee schedule for special services, i.e. weddings and funerals, and related mileage expense rates.

### **SPECIAL SERVICES** (e.g., workshops, consultations, retreats, etc.)

Rostered ministers are to negotiate with congregation/agency/Synod for remuneration and related expenses (to be negotiated and put in writing prior to the onset of services).

### **GUIDELINES FOR SABBATICALS FOR ROSTERED MINISTERS**

The Southeastern Synod is an advocate of sabbaticals for rostered ministers. The Synod Council and Synod Assembly urge calling bodies to recognize the value of a time for Sabbath rest and renewal through prayer, biblical and theological reading and reflection, spiritual direction, professional skill development, personal relationship strengthening, and relaxation.

Congregations/agencies/Synod are asked to provide time and financial support to allow rostered ministers to experience not only the blessing of weekly Sabbath time, but also the blessing of extended Sabbath time that a sabbatical allows. Just as missionaries around the world are given furlough leave from their responsibilities on a regular rhythm, so, too, should our mission leaders, working for our Lord on their mission fields, be given the furlough that is a sabbatical leave. This is vital for Southeastern Synod leaders and the congregations/agencies/Synod they serve.

The following Guidelines are provided to assist rostered ministers and calling bodies in the provision of sabbatical leave.

1. Letters of call for rostered ministers should include the calling bodies' intention to provide a sabbatical at the appropriate time.
2. Rostered ministers and calling bodies ideally should begin planning sabbatical leave at least a year in advance of the proposed leave, and are asked to consult with the bishop's office as planning begins.
3. Sabbatical leave normally will be for a minimum of three months, with no specific maximum duration. Some synods offer up to 12 months in duration. Durations beyond the minimum three month guideline should be mutually determined and agreed to in the sabbatical covenant between congregation/agency/Synod and rostered minister.
4. Rostered ministers who have a minimum of seven years in rostered, full-time ministry are eligible for a sabbatical leave every five years of continuous service in their current call.
5. A rostered minister shall agree to serve the calling body for a minimum of one year following the completion of sabbatical leave. Exceptions to this policy because of unusual circumstances must be discussed by the rostered minister with the calling body and the bishop.
6. The base salary, housing allowance or housing equity allowance (if applicable), Social Security offset, retirement contribution, and health care coverage should be maintained at the current level, with the rostered minister assuming responsibilities for all other personal and family expenses. Continuing education funds may be used for seminars, workshops, retreat time, etc., in accordance with the guidelines for continuing education found in this document.
7. During the time when the rostered minister and calling body are apart from each other, both the congregation/agency/Synod and the rostered minister will be blessed by new experiences. Those experiences will bring about change in the relationship between the rostered minister and calling body. It can be helpful for both to anticipate this, plan for it, and prepare to celebrate the growth in discipleship which can occur.
  - a. It is suggested that mutual sabbatical goals for both the rostered minister and for the calling body be discussed, set, worked toward during the sabbatical, and reviewed when the sabbatical leave is concluded.
  - b. These goals should be established at least three months before the sabbatical leave begins, in consultation with the bishop's office, and should be approved

- by the rostered minister, the Congregation/Agency/Synod Council or supervisory group, and should be shared with the bishop.
8. When the calling body begins to make plans for having others assume the normal responsibilities of the rostered minister during sabbatical leave, the bishop's office may be consulted for suggestions and ideas. During the rostered minister's sabbatical leave, a member of the bishop's staff may be present for a worship service or other occasion to represent the synod's support for this program.
  9. Rostered ministers on sabbatical leave are not expected to return to their calling body for pastoral or other responsibilities that others can assume, e.g. baptisms, weddings, funerals, youth retreats, council or board meetings, etc.
  10. When the sabbatical leave is over, the rostered minister and calling body will prepare a report summarizing goal accomplishment and re-entry challenges, and present that report to the council, board or supervisor in the calling body, and to the bishop's office. This report should be completed no longer than six weeks after the conclusion of sabbatical leave. A time of communal celebration should accompany both the beginning and the end of this time apart.
  11. An excellent resource for sabbatical planning is Clergy Renewal - The Alban Guide to Sabbatical Planning, by A. Richard Bullock & Richard J. Bruesehoff. Another is the Allegheny Synod Sabbatical Resources, which can be found at <http://www.alleghenysynod.org/sabbatical-resources>. Another is Wheat Ridge Ministries at <http://www.wheatridge.orgprograms/grants/sabbaticalgrants/>. A final suggestion is the Lilly Foundation, whose information can be found at [http://www.lillyendowment.org/religion\\_ncr.html](http://www.lillyendowment.org/religion_ncr.html).

## **FLEXIBLE MINISTRY CONSIDERATIONS**

Various settings including multi-staff congregations and agencies, as well as smaller congregations and other settings, may warrant flexible ministry calls as an ideal stewardship and resource solution for ministry. Interim ministry may be another suitable opportunity to consider a flexible ministry call, particularly if the predecessor rostered minister was less than full-time and/or if resource limitations need to be considered.

When reviewing and discerning flexible ministry options, be aware that not one model will work for every situation. Congregations need to be aware that utilizing a flexible ministry call is a different model of ministry, which may require a different level of lay leadership. All of this needs to be negotiated between the congregation leadership and the rostered ministers, and then communicated continually with the congregation.

Specificity is also paramount when considering the creation of a new flexible call. In multi-staff settings, clarity of expectations is essential for 1. The specific duty area(s) of ministry to be covered, 2. Details of any general ministry also to be covered, and 3. Overall ministry *not* expected to be covered. In flexible positions, specificity and clarity of teamwork is also essential. Clearly discern the primary top areas of focus for the new call, and plan as a congregation or agency to invest considerable time and energy in other areas of ministry. For example, if preaching and worship are top priorities, perhaps invest as a congregation in helping coordinate much of the visitation. If visitation is a primary focus for the pastor, perhaps invest as a congregation in helping with teaching, leading retreats, etc. For the sake of a healthy call and for long-term success, don't expect the rostered minister to do "everything." Even in full-time ministry settings, it's truly a shared ministry together. This is all the more essential in the planning and living out of part-time ministry together.

What are the hours for this ministry? As a guide, please refer to the "Stewardship of Life" section below, where we describe the overall pattern of full-time ministry. In it, we estimate around 45 hours per week as a suggested norm. With this model,  $\frac{3}{4}$  time would be approximately between 30-35 hours and  $\frac{1}{2}$  time would be approximately 20-25 hours. Any percentage of time is theoretically possible, though please note that if you consider anything less than 15 hrs., this ministry is generally considered contractual rather than a call, and is typically paid specifically by the hour with ELCA benefits not included.

What about salary and benefits? To be within the compensation guidelines, simply pro-rate the full-time amount. For example, a half-time call of 20-25 hours a week should include half of the suggested salary guidelines as a minimum amount. *Percentages* such as Social Security offset and Pension should stay the same, since they will be based on the lower (half-time) dollar amount. Vacation minimums, etc. should be the same as well, since they will be essentially pro-rated. For example, if a full-time rostered minister receives 5 weeks' vacation, the same should be true for half-time. Simply account for the difference in time. If a half-time rostered minister works 3 days per week, a "week" of vacation would be those 3 days off. One exception to note is Portico, for ELCA health benefits. Their rates won't necessarily be half for a half-time rostered minister. However, since they base their rates in part on defined compensation, the rate for a congregation to pay for a half-time rostered minister should generally be significantly lower than a full-time rostered minister. See [porticobenefits.org](http://porticobenefits.org) for details.

For examples of flexible ministry models, see Appendix H

## Rostered Ministers of Word and Sacrament Minimum Salary (Pastor)

**The minimum salary computations below do not include housing allowance for Ministers of Word and Sacrament buying/owning their own homes. A housing allowance should be added to the figures below.**

These salaries are minimum levels, not a range. **None of these salaries reflect a maximum level in any of the categories.** It is recommended that congregations/agencies/Synod provide to their leaders the 23% Cost of Living increase that has been applied to this table for 2019/2020. Congregations/agencies/Synod are encouraged to consider additional merit increases when superior work is recognized.

### AVERAGE WORSHIP ATTENDANCE

Years of Ordained Ministry	Up to 99	100-199	200-299	300-399+
Up to 5	<del>\$39,595</del> <u>40,783-</u> <del>46,009</del> <u>47,389</u>	<del>\$44,361</del> <u>45,692-</u> <del>51,552</del> <u>53,099</u>	<del>\$50,603</del> <u>52,121-</u> <del>57,934</del> <u>59,672</u>	<del>\$55,080</del> <u>56,732-</u> <del>66,401</del> <u>68,393</u>
6-15	<del>\$43,305</del> <u>44,604-</u> <del>57,934</del> <u>59,672</u>	<del>\$49,487</del> <u>50,972-</u> <del>64,331</del> <u>66,261</u>	<del>\$55,873</del> <u>57,549-</u> <del>70,728</del> <u>72,850</u>	<del>\$63,925</del> <u>65,843-</u> <del>79,392</del> <u>81,774</u>
16-25+	<del>\$55,876</del> <u>57,552-</u> <del>70,110</del> <u>72,213</u>	<del>\$62,265</del> <u>64,133-</u> <del>77,131</del> <u>79,445</u>	<del>\$68,248</del> <u>70,295-</u> <del>83,710</del> <u>86,221</u>	<del>\$76,254</del> <u>78,542-</u> <del>92,178</del> <u>94,943</u>

#### Notes

- 1) The Synod promotes fair compensation and does not discriminate on the basis of identity such as gender.<sup>1</sup>
- ~~2)~~ Minimum Base Salaries above are for all pastors. Salaries should be calculated on basis of experience, level of responsibility and accountability. Relevant non-parish degrees and experience may also be considered as “years of experience.”
- ~~3)~~ Minimum Base Salaries above may vary depending on location (e.g., rural, urban, suburban) and other factors from one congregation/agency to another.
- ~~3)~~ Any housing allowance should enable the pastor to live within the community in which she/he is serving. We recommend providing a housing allowance based on either: 1. home market values in the community in which the pastor serves, plus utilities, plus taxes, or 2. local community home fair rental values, plus utilities plus taxes. The Internal Revenue code includes military personnel and ordained pastors in the same category relative to

housing, and thus has established housing allowances for pastors who purchase homes. See Appendix J for a sample "Housing Allowance Resolution" as required by IRS.

- 45) Synod staff members are considered as serving in the ~~largest~~ 300-399+ congregation size. The Synod Staff should be compensated at this level plus 7.5 percent, while the Bishop should be compensated at this level plus 15 percent. The Bishop, in consultation with the Personnel Committee and the Budget & Finance committee, may adjust salaries for the Synod Staff.

<sup>1</sup> The Department of Labor defines impermissible employment discrimination as being when an employee is discriminated against because of his or her race, color, religion, sex (including pregnancy, gender identity, and sexual orientation), national origin, age (40 or older), disability or genetic information.

## ROSTERED MINISTERS OF WORD AND SERVICE MINIMUM SALARY (Deacons)

Because of the diversity of educational backgrounds, skills, jobs and responsibilities, minimum base salaries for Rostered Deacons are of necessity more loosely framed. In certain circumstances, a deacon may be requested or required to perform certain, but limited pastoral duties. Thus, the congregations/agencies/Synod using these guidelines for deacons should take into account all factors and circumstances known to them: responsibilities, preparation, performance of the individual and relevant non-parish degrees and experience.

These salaries are minimum levels, not a range. **None of these salaries reflect a maximum level in any of the categories.** It is recommended that congregations/agencies/Synod provide to their leaders the 23% Cost of Living increase that has been applied to this table for 2019/2020. Congregations/agencies/Synod are encouraged to consider additional merit increases when superior work is recognized. Because the IRS does not permit designation of housing allowance for tax purposes for Ministers of Word and Service, salaries have been adjusted to provide adequate compensation.

<b>Years of <u>Rostered</u> <u>Certified</u> Ministry</b> (Certified by ELCA or predecessor body)	<b>Bachelor's Degree</b> (or equivalent)	<b>Master's Degree</b>
Up to 5	<del>\$41,401</del> <u>42,643-</u> <del>54,805</del> <u>56,449</u>	<del>\$46,582</del> <u>47,979-</u> <del>60,861</del> <u>62,687</u>
6-15	<del>\$51,069</del> <u>52,601-</u> <del>68,613</del> <u>70,671</u>	<del>\$54,753</del> <u>56,396-</u> <del>77,178</del> <u>79,493</u>
15+	<del>\$62,412</del> <u>64,284-</u> <del>79,336</del> <u>81,716</u>	<del>\$67,109</del> <u>69,122-</u> <del>89,546</del> <u>92,541</u>

- 1) The Synod promotes fair compensation and does not discriminate on the basis of identity such as gender.<sup>2</sup>
- 2) In addition to basic salary and the required employer's Social Security (FICA) taxes and worker's compensation, benefits under the ELCA Portico Benefit Services should be provided for Rostered Deacons who work a minimum of 20 hours or more per week, for at least six months per year.
- 3) Minimum Base Salaries above are for all deacons. Salaries should be calculated on basis of experience, level of responsibility and accountability. Relevant non-parish degrees and

experience may also be considered as “years of rostered ministry.”

- 4) Minimum Base Salaries above may vary depending on location (e.g., rural, urban, suburban) and other factors from one congregation/agency to another.
- 5) Synod staff members are considered as having a Master’s Degree in the 15+ years of experience. The Synod Staff should be compensated at this level plus 7.5 percent. The Bishop, in consultation with the Personnel Committee and the Budget & Finance committee, may adjust salaries for the Synod Staff.

<sup>1</sup> The Department of Labor defines impermissible employment discrimination as being when an employee is discriminated against because of his or her race, color, religion, sex (including pregnancy, gender identity, and sexual orientation), national origin, age (40 or older), disability or genetic information.



~~In addition to basic salary and the required employer's Social Security (FICA) taxes and worker's compensation, benefits under the ELCA Portico Benefit Services should be provided for Rostered Deacons who work a minimum of 20 hours or more per week, for at least six months per year.~~

## Definition of Compensation, Benefits, And Responsibilities of the Pastor

Prepared by \_\_\_\_\_

for the Reverend \_\_\_\_\_

for the period: \_\_\_\_\_ to \_\_\_\_\_

### A. COMPENSATION

The congregation will provide the following annual compensation:

1. Base Cash Salary \$ \_\_\_\_\_
2. Housing Allowance (if provided) \$ \_\_\_\_\_
3. Self-employed Social Security payment allowance (if provided) \$ \_\_\_\_\_
4. If a parsonage or other housing is provided:
  - a. Utilities allowance \$ \_\_\_\_\_
  - b. Furnishings allowance \$ \_\_\_\_\_
  - c. Housing equity allowance \$ \_\_\_\_\_

### B. PENSION AND OTHER BENEFITS

The congregation will sponsor the pastor in the Pension and Other Benefits Program of the Evangelical Lutheran Church in America, which provides retirement, disability, survivor, and medical-dental coverage.

*(Sponsorship will include medical-dental coverage for the individual's spouse and children unless they have other employer-provided group medical insurance coverage and the individual consents to waiving medical-dental coverage for them under the ELCA Pension and Other Benefits Program.)*

1. ELCA Pension at \_\_\_\_\_% of defined compensation
2. ELCA Medical-and-Dental Insurance (check one below):
 

<input type="checkbox"/> a. Member only	<input type="checkbox"/> c. Member and children	<input type="checkbox"/> e. Coverage waived
<input type="checkbox"/> b. Member and spouse	<input type="checkbox"/> d. Member, spouse, and children	
3. Other insurance or benefits: \_\_\_\_\_ \$ \_\_\_\_\_  
 \_\_\_\_\_ \$ \_\_\_\_\_

### C. EXPENSES

The congregation will provide for the following expenses related to this pastor's ministry.

1. Automobile and travel allowance \$ \_\_\_\_\_
2. Other professional expenses \$ \_\_\_\_\_
3. Expenses for official meetings of the synod, as reimbursed
4. Continuing education (\$1,000 recommended; minimum \$700 from calling source) \$ \_\_\_\_\_
5. Other ( \_\_\_\_\_ ) \$ \_\_\_\_\_
6. Pay the moving expenses to this field of service as follows: \_\_\_\_\_

### D. AGREEMENT

1. Vacation time of \_\_\_\_\_ days per year, including \_\_\_\_\_ Sundays;
2. Continuing education time of \_\_\_\_\_ weeks per year (recommended minimum of two weeks per year that may be accumulated up to three years, as reflected in a continuing-education agreement developed by the rostered lay person and congregation council);
3. Participation in a First-Call Theological Education Program, where applicable;
4. Ongoing care through a Mutual Ministry Committee;
5. Up to two months of continued salary and contributions to the ELCA Pension and Other Benefits Program in a 12-month period in the event that the pastor is physically or mentally disabled\*; and
6. Maternity/Paternity or Adoptive leave of \_\_\_\_\_ weeks with full salary, housing, and benefits (Recommended 6 weeks; 4 weeks minimum).

\* Provision may be made for further unpaid time for disability recovery as agreed by the congregation, but with the stipulation that unused accumulated sick

*A description of the particular responsibilities of this position may be attached to this "Definition of Compensation, Benefits, and Responsibilities."*

<or the following may be completed>

**E. OTHER PROVISIONS**

**Special emphases of the pastor and special encouragement by the congregation:**

**1. During this time period, the pastor will give special attention to the following: (a)**

(b) \_\_\_\_\_

(c) \_\_\_\_\_

(d) \_\_\_\_\_

(e) \_\_\_\_\_

**2. The congregation will encourage and support this pastor's ministry in the following ways: (a)**

(b) \_\_\_\_\_

(c) \_\_\_\_\_

(d) \_\_\_\_\_

(e) \_\_\_\_\_

**F. OTHER MATTERS**

**(Such as accountabilities, service on synodical or churchwide boards and committees, work in church-camp programs, or other such details.)**

\_\_\_\_\_  
\_\_\_\_\_

We, the undersigned, certify that the necessary approvals of the congregation and congregational council have been granted for the provisions set forth above.

\_\_\_\_\_  
**Congregation President**

\_\_\_\_\_  
**Council Secretary**

**I certify that I accept the above statement:**

**The Reverend** \_\_\_\_\_

**Date of Signature:** \_\_\_\_\_

NOTE: Retain original in records of the congregations. Make a copy for the pastor. As a matter of information, send a copy to the synod office. A description of the particular responsibilities may be attached to this "Definition of Compensation, Benefits, and Responsibilities"

## STEPS TO COMPLETE: *Definition of Compensation, Benefits, and Responsibilities of the Pastor*



**Evangelical Lutheran Church in America**  
God's work. Our hands.

**FIRST LINE:** Prepared by \_\_\_\_\_ (Name and address of congregation)

**SECOND LINE:** for the Reverend \_\_\_\_\_ (Name of pastor)

**THIRD LINE:** for the period: (Duration—normally for one year, with annual review)

### A. COMPENSATION (*What the Rostered Minister actually receives*)

**LINE A.1.:** List the base cash salary. (*See Appendix A*)

**LINE A.2.:** List the dollar amount of housing allowance beyond base salary. Designation of the percentage and amount of salary devoted to housing allowance must be done in an annual resolution of the congregation council's minutes. The individual pastor is finally responsible for any tax implications of the housing allowance.

Compensation does not include every expense or benefit connected with a particular ministry.

**LINE A.3.:** List dollar amount of any payment allowance (if provided) for "Self-employed Social Security." (*See page 5, 13% Recommended*)

**LINE A.4.:** If a parsonage or other housing is provided, consider costs of a utilities allowance (if provided) or other allowances (if any).

### B. PENSION AND OTHER BENEFITS

The Pension and Other Benefits Program of the Evangelical Lutheran Church in America was established to provide the pastor with retirement, disability, survivor, and medical-dental coverage.

**LINE B.1.:** Indicate the percentage of contribution on the basis of the defined compensation of the pastor (salary and housing). The percentage is based on current requirements of the plan and the policy of the synod for Letters of Call. (*Synod Council strongly recommends 12%, See Appendix J*)

**LINE B.2.:** Sponsorship will include medical-dental coverage (where applicable) for the pastor's spouse and children unless they have other employer-provided group medical insurance and the pastor consents to waiving medical-dental coverage under the ELCA Pension and Other Benefits Program.

**LINE B.3.:** List amounts of other insurance or benefits, if any, to be provided to the pastor, beyond those that are part of the pension and benefits contributions made by the congregation for the types of coverage provided under the ELCA Pension and Other Benefits Program (retirement, disability, survivor, and medical-dental coverage).

## C. EXPENSES

Expenses are NOT part of the pastor's compensation. Rather, these items represent payment of costs related to the carrying out of this ministry.

- LINE C.1.: Automobile expenses may be covered by a specified total annual amount or on an actual recorded mileage basis.  
Other travel allowance provisions would be noted here as well.
- LINE C.2.: Indicate amount (if any) to be provided for other professional expenses, such as an allowance for theological books and periodicals.
- LINE C.3.: Coverage of expenses for official meetings of the synod is required. (Includes synod assembly, Professional leadership Conference, etc.)
- LINE C.4.: Indicate amount provided for continuing education. (See Page 9, Synod minimum is \$1000)
- LINE C.5.: List other items and amounts to be provided for them.
- LINE C.6.: For pastor accepting a call, define arrangements and reimbursements for moving expenses. Moving expenses normally are paid in full by the calling congregation.

## D. AGREEMENT

- LINE D.1.: Enter vacation time. Normally four weeks per year encompassing four Sundays is provided. (See Page 8, Synod minimum is 4 weeks for 1-10 yrs. in ministry, 5 weeks for 11-20 yrs., 6 weeks for 20+ yrs.)
- LINE D.2.: Enter time for continuing education. Minimum recommendation is indicated on the form.
- LINE D.3.: Provision must be made for the "First-Call Theological Education Program" for recent seminary graduates.
- LINE D.4.: This provides a reminder of the congregation's commitment to the care exercised by a Mutual Ministry Committee (C13.04. in the *Model Constitution for Congregations*).
- LINE D.5.: Disability leave provisions are coordinated with the ELCA Pension and Other Benefits Program and with Social Security.
- a. Up to two months of continued salary, housing, and contributions to the pension program in a 12-month period are to be provided by the congregation.
  - b. Provision may be made for further unpaid time for disability recovery as agreed by the congregation, but with the stipulation that unused accumulated sick leave will not be compensated at the end of the call. (See Page 9)
- LINE D.6.: Where applicable, maternity/paternity or adoptive leave is noted. (See Page 9, includes 6 weeks for females who give birth, 4 weeks for Secondary caregivers)

E. OTHER PROVISIONS

A description of the particular responsibilities of the position may be attached or a list may be included here indicating the areas to which the pastor will give special attention and the ways in which the congregation will offer encouragement.

F. OTHER MATTERS

Additional detail may be inserted here related to the broader responsibilities that a pastor may carry in the life of the church.

Additional considerations from Synod:

- a. Sabbatical (See Page 11, Normally minimum of 3 months for each 5 yrs. of consecutive service in same call once rostered leader has at least 7 yrs. full time ministry experience)
- b. Family Care Leave (See Page 9, up to 4 weeks as applicable)

SIGNATURES

Normally, the president or vice president of the congregation signs and dates the document.

When accepting the agreement, the pastor signs and dates the document.

**DEFINITION OF COMPENSATION, BENEFITS, AND RESPONSIBILITIES FOR MINISTERS OF WORD AND SERVICE UNDER CALL**

Prepared by \_\_\_\_\_

for \_\_\_\_\_ for the period  
\_\_\_\_\_ to \_\_\_\_\_

**A. COMPENSATION**

The congregation will provide the following annual compensation: \$ \_\_\_\_\_

**B. PENSION AND OTHER BENEFITS**

The congregation will sponsor the rostered minister in the Pension and Other Benefits Program of the Evangelical Lutheran Church in America, which provides retirement, disability, survivor and medical-dental coverage.

*(Sponsorship will include medical-dental coverage for the individual's spouse and children unless they have other employer-provided group medical insurance coverage and the individual consents to waiving medical-dental coverage for them under the ELCA Pension and Other Benefits Program.)*

1. ELCA Pension and Other Benefits Program:
  - a. ELCA pension at \_\_\_\_\_% of defined compensation: \$ \_\_\_\_\_
2. ELCA medical-and-dental insurance *(check one below)*:
 

a. Member only	c. Member and children	e. Coverage waived
b. Member and spouse	d. Member, spouse, and children	
3. Other insurance or benefits: \_\_\_\_\_ \$ \_\_\_\_\_  
\_\_\_\_\_ \$ \_\_\_\_\_

**C. EXPENSES**

The congregation will provide for the following expenses related to this position:

1. Automobile and travel allowance \$ \_\_\_\_\_
2. Other professional expenses \$ \_\_\_\_\_
3. Expenses for official meetings of the synod \_\_\_\_\_
4. Continuing education (\$1,000 recommended; minimum \$700 from calling source) \$ \_\_\_\_\_
5. Other ( \_\_\_\_\_ ) \$ \_\_\_\_\_
6. Pay the moving expenses to this field of service as follows: \_\_\_\_\_  
\_\_\_\_\_

**D. AGREEMENT**

1. Vacation time of \_\_\_\_\_ days per year, including \_\_\_\_\_ Sundays;
2. Continuing education time of \_\_\_\_\_ weeks per year (recommended minimum of two weeks per year that may be accumulated up to three years) as reflected in a continuing-education agreement developed by the rostered minister and congregation council;
3. Participation in a First-Call Theological Education Program, where applicable;
4. Ongoing care through a Mutual Ministry Committee;
5. Up to two months of continued salary and contributions to the ELCA Pension and Other Benefits Program in a 12-month period in the event that the rostered minister is physically or mentally disabled\*; and
6. Maternity/Paternity or Adoptive leave of \_\_\_\_\_ weeks with full salary, housing, and benefits. (Recommended 6 weeks; 4 weeks minimum).

\* Provision may be made for further unpaid time for disability recovery as agreed by the congregation, but with the stipulation that unused accumulated sick leave will not be compensated at the end of this call.

**E. OTHER PROVISIONS**

Special emphases of the minister of Word and Service under call and special encouragement by the congregation:

1. During this time period, the rostered minister under call will give special attention to the following:
  - (a) \_\_\_\_\_
  - (b) \_\_\_\_\_
  - (c) \_\_\_\_\_
  - (d) \_\_\_\_\_
  - (e) \_\_\_\_\_
  
2. The congregation will encourage and support this rostered minister in the following ways:
  - (a) \_\_\_\_\_
  - (b) \_\_\_\_\_
  - (c) \_\_\_\_\_
  - (d) \_\_\_\_\_
  - (e) \_\_\_\_\_

**F. OTHER MATTERS**

(Such as accountabilities, service on synod or churchwide boards and committees, work in outdoor ministry programs, or other such details.)

\_\_\_\_\_  
\_\_\_\_\_

We, the undersigned, certify that the necessary approvals of the congregation and Congregation Council have been granted for the provisions set forth above.

\_\_\_\_\_  
Rostered Minister

\_\_\_\_\_  
Congregation President

\_\_\_\_\_  
*Date*

\_\_\_\_\_  
*Date*

## STEPS TO COMPLETE: *Definition of Compensation, Benefits, and Responsibilities of the Minister of Word and Service*



**Evangelical Lutheran Church in America**

God's work. Our hands.

FIRST LINE: Prepared by \_\_\_\_\_ (Name and address of congregation)

SECOND LINE: for \_\_\_\_\_ (Name of rostered minister)

THIRD LINE: for the period: (Duration—normally for one year, with annual review)

### A. COMPENSATION *(What the Rostered Minister actually receives)*

LINE A.1.: List the total annual salary. *(See Appendix B)*

### B. PENSION AND OTHER BENEFITS

The Pension and Other Benefits Program of the Evangelical Lutheran Church in America was established to provide church workers with retirement, disability, survivor, and medical-dental coverage.

LINE B.1.: Indicate the percentage of contribution on the basis of the defined compensation for the rostered minister. The percentage is based on current requirements of the plan and the policy of the synod for Letters of Call. *(Synod Council strongly recommends 12%, See Appendix J)*

LINE B.2.: Sponsorship will include medical-dental coverage (where applicable) for the spouse and children unless they have other employer- provided group medical insurance and the person under call consents to waiving medical-dental coverage under the ELCA Pension and Other Benefits Program.

LINE B.3.: List amounts of other insurance or benefits to be provided to the person under call, beyond those that are part of the pension and benefits contributions made by the congregation for the types of coverage provided under the ELCA Pension and Other Benefits Program (retirement, disability, survivor, and medical-dental coverage).

## C. EXPENSES

Expenses are NOT part of the rostered minister's compensation. Rather, these items represent payment of costs related to the carrying out of this responsibility.

- LINE C.1.: Automobile expenses may be covered by a specified total annual amount or on an actual recorded mileage basis.  
Other travel allowance provisions would be noted here as well.
- LINE C.2.: Indicate amount (if any) to be provided for other professional expenses, such as an allowance for theological books and periodicals.
- LINE C.3.: Coverage of expenses for official meetings of the synod is required. (Includes synod assembly, Professional leadership Conference, etc.)
- LINE C.4.: Indicate amount provided for continuing education. (See Page 9, Synod minimum is \$1000)
- LINE C.5.: List other items and amounts to be provided for them.
- LINE C.6.: For a person accepting a Letter of Call, define arrangements and reimbursements for moving expenses. Moving expenses normally are paid in full by the calling congregation.

## D. AGREEMENT

- LINE D.1.: Enter vacation time. Consult the synod's guidelines for ministers of Word and Service under call. (See Page 8, Synod minimum is 4 weeks for 1-10 yrs. in ministry, 5 weeks for 11-20 yrs., 6 weeks for 20+ yrs.)
- LINE D.2.: Enter time for continuing education. Minimum recommendation is indicated on the form.
- LINE D.3.: Provision must be made for the "First-Call Theological Education Program," where applicable.
- LINE D.4.: This provides a reminder of the congregation's commitment to the care exercised by a Mutual Ministry Committee (C 13.04. in the *Model Constitution for Congregations*).
- LINE D.5.: Disability leave provisions are coordinated with the ELCA Pension and Other Benefits Program and with Social Security.
- a. Up to two months of continued salary, housing, and contributions to the pension program in a 12-month period are to be provided by the congregation.
  - b. Provision may be made for further unpaid time for disability recovery as agreed by the congregation, but with the stipulation that unused accumulated sick leave will not be compensated at the end of the call. (See Page 9)
- LINE D.6.: Where applicable, maternity/paternity or adoptive leave is noted. (See Page 9, includes 6 weeks for females who give birth, 4 weeks for Secondary caregivers)

E. OTHER PROVISIONS

A description of the particular responsibilities of the position may be attached or a list may be included here indicating the areas to which the rostered minister will give special attention and the ways in which the congregation will offer encouragement.

F. OTHER MATTERS

Additional detail may be inserted here related to the broader responsibilities that a rostered minister may carry in the life of the church.

Additional considerations from Synod:

- a. Sabbatical (See Page 11, Normally minimum of 3 months for each 5 yrs. of consecutive service in same call once rostered leader has at least 7 yrs. full time ministry experience)
- b. Family Care Leave (See Page 9, up to 4 weeks as applicable)

SIGNATURES

Normally, the president or vice president of the congregation signs and dates the document.

When accepting the agreement, the rostered minister signs and dates the document.

## QUESTIONS OFTEN ASKED

*Who should decide the rostered minister's salary?*

In most congregations/agencies/Synod, the final recommendation to the congregation/agency/Synod regarding the salary for the rostered minister will be made by the organization's council. Resource material for this decision should include the synod guidelines, a local survey of rostered minister's salaries in the surrounding area, and any data you can find on merit increases currently being given in local industry. **Please keep in mind that in calculating salary for the rostered minister, you should not include any housing allowance.**

*Why is a housing allowance included in clergy compensation?*

There are two primary reasons: tradition and tax advantage (IRS). In church history dating back to the 12<sup>th</sup> century, clergy were provided a parsonage in which to live while serving a congregation. The parsonage house was owned and maintained by the congregation for the convenience and care of the clergy. In addition, a salary was paid. Today, in lieu of providing a parsonage, clergy are paid an allowance to cover cost of today's housing. The housing allowance is to be based on IRS calculations which reflect the cost of local housing. See page 41 of the Guidelines for that calculation. See <https://www.irs.gov/faqs/interest-dividends-other-types-of-income/ministers-compensation-housing-allowance>

*How do we use the synod guidelines?*

The first thing to recognize is that the guidelines are designed to indicate a **range of minimums**. A **range of minimums** tries to give you some idea of a minimum salary for your rostered minister. Such things as average worship attendance, years since ordination, cost of living in your area, the knowledge and skill needed by the rostered minister, and the current salary of an incoming rostered minister should all be factored in to decide where your rostered minister should start. Once you have decided where the starting point should be, your plan each year should take the percent increase in the minimum guidelines, add that to the rostered minister's salary, and then add on any additional merit increase you feel is warranted. It is extremely important that you realize that the upper number in the ranges provided by the synod is not a MAXIMUM salary, but only the high end of the minimum.

*If we cannot afford to pay at the current guidelines, what should we do?*

First of all, recognize that paying your rostered minister below the synod guidelines often results in friction between the rostered minister and the council. Turnover may result and you will be faced with difficulty in replacing your rostered minister. The best advice is to lay out a two to three year plan and work toward bringing your rostered minister's salary in line with synod guidelines. Sharing this plan with the rostered minister will create an open environment based on trust and understanding. Then follow through with your commitment.

*We are a new church with an experienced rostered minister. If we follow the guidelines, we would underpay our rostered minister. What do you suggest?*

Guidelines are in fact only guidelines. They are not hard and fast rules! You should be sure that your rostered minister's salary properly reflects past accomplishments and years of service. New churches often experience high growth rates, and you may want to consider size of membership as opposed to the size of the worship service in the synod guidelines. Please realize that the recommendation is one that each church council must make. Guidelines only give you a starting point.

*How do we get feedback from the rostered minister regarding his/her compensation?*

The first thing to do is to build an atmosphere of trust and openness. We suggest that you form a mutual ministry committee which includes the rostered minister. The purpose of this group is to look at all issues such as working with the congregation/agency/Synod, spiritual needs of the rostered minister, physical needs, and family needs. The mutual ministry committee can be the advocate for the rostered minister and provide recommendations to the council. However, it is assumed that matters discussed with the rostered minister remain with the committee and confidences must not be violated.

*We have members in our congregation/agency/Synod who believe that the total package is too high. How do we explain a total package in a way that makes sense?*

You need to distinguish between cost to the congregation/agency/Synod and what the rostered minister receives. A large part of the cost to the church comes in the form of retirement, health care, and travel expenses. For those of you who worked in industry, you probably received these same items, but never considered them part of your compensation. These are expenses to the congregation/agency/Synod much like the expenses a corporation has for the work of an employee. Therefore, it is inaccurate to consider them part of the rostered minister's salary. Base pay plus housing constitutes the bulk of what a rostered minister actually receives.

*How do we reward the rostered minister for holidays worked or days off, missed, or interrupted by congregation/agency/Synod emergencies?*

1) Insist that your rostered minister take days off to compensate for the lost time. Make sure the congregation/agency/Synod respects this time off. Rostered ministers need time away to refresh themselves and we need to respect that. Inform your congregation of the rostered minister's personal time, and ask them to respect this need for time away. 2) Insist that your rostered minister take a sabbatical leave on a regular basis. 3) An alternative, not preferred or to be encouraged, is to consider pay in lieu of vacation days.

*Do the clergy guidelines apply to Associate Rostered ministers?*

Yes. The basic intent of the guidelines should stay the same, but the specifics need to be modified or factored to reflect the differing roles each staff member has in the church.

*Do the pulpit supply guidelines apply to all rostered leaders?*

Yes!

Flexible Model 1: More Days a Week Off

This is currently the most common part-time model. The part-time rostered minister working in this model should receive the full-time number of Sundays off (vacation), which is often 4 Sundays per year. (Note: Otherwise part-time rostered ministers will be working more Sundays than full-time rostered ministers.) In addition to this, a part-time rostered minister will have more than one day completely off, when no work is expected. At a minimum, this will mean that the congregation will need lay visitation people and some lay assistance with office tasks (phone messages, etc.), so that the part-time rostered minister truly is off those days, including being free to work at another job

For example – For  $\frac{3}{4}$  time, 2 days per week will be off (plus standard 4 weeks of vacation)

Flexible Model 2: Weeks (Including Sundays) Off Per Month

This model allows for a congregation to have a true picture of what part-time ministry looks like on a Sunday, and many rostered ministers who have worked part-time consider a model that includes proportionate Sundays off the only fair model for rostered ministers, who are otherwise simply expected to do a full-time job at a lower salary. This approach would give a part-time rostered minister the benefit of being able to have some full weekends with family who are often on more traditional work and school schedules. In this model, the rostered minister's vacation would be proportional as well ( $\frac{3}{4}$  time rostered ministers would have 3 weeks,  $\frac{1}{2}$  time rostered ministers would have 2 weeks).

For example – for  $\frac{1}{2}$  time, 2 weeks (including Sundays) per month will be off (plus 2 weeks of vacation)

Flexible Model 3: Months Off Per Year

This model is a variation of Model 2. This model might make part-time ministry an attractive option (rather than just a lower paying option) for rostered ministers who are parents of school-aged children or spouses of teachers/ school staff. This could involve either the summer months off, and/or January, for example. In this model, the rostered minister's vacation would be proportional as well ( $\frac{3}{4}$  time rostered ministers would have 3 weeks,  $\frac{1}{2}$  time rostered ministers would have 2 weeks, etc.).

Flexible Model 4: Combination Models Some rostered ministers have chosen a compromise model between Model 1, 2 and 3 in an effort to make the part-time position workable for the small congregation and also a benefit for the rostered minister. In this model, the rostered minister might take extra days or partial days off a week, and additional Sundays off, with less official vacation; OR work full-time most of the year, take full 4 weeks of vacation, and take more Sundays off. These off Sundays can be Sundays not crucial liturgically, but important for families (Thanksgiving, Spring Break, and some during summer vacation months). This could look like one of the following scenarios:

For ¾ time, work full-time hours/days and 6 Sundays off per year (plus 4 weeks of vacation)

#### Flexible Model 5: Job Share

This model fills a full-time position with two-part time rostered ministers. As with a corporate job share, the rostered ministers are responsible for the entire role of rostered minister, but they share the job and are interchangeable. Both rostered ministers are not expected to attend every event, including worship. One day of the week is an overlap day, where the rostered ministers catch each other up and do planning. The other days are covered by one rostered minister. The rostered minister “in” the office will cover whatever comes up, is scheduled, and needs continuation, even if started by the other. Outstanding communication skills are essential for the two rostered ministers, as information is continually passed from one to the other. The advantage for the congregation is the wealth of experience and skill sets brought by two rostered ministers plus two voices from the pulpit. The advantage for the rostered ministers is that they can hold a part time position, likely in a larger congregation, work closely with another rostered minister, and are energized and fresher for the role. The ability for rostered ministers to share ministry with another should not be underestimated. This model may be attractive for parents, those with caregiving responsibilities, those winding down their career and those who want to share ministry.

#### Flexible Model 6: Job Split

In this model, two rostered ministers fill a full-time position, but the role of rostered minister is split, not shared. Splits could be based on needs of the congregation or skills sets of the rostered ministers. For example, one rostered minister could do children and youth ministry, another adult education. One could be responsible for outreach, another stewardship and evangelism. The advantage for the congregation is a wealth of experience and skill sets by having two rostered ministers, as well as two voices from the pulpit. The rostered ministers would rotate Sunday responsibilities. The advantage for the rostered ministers is that they can have a part time flexible position in what would likely be a larger congregation and also focus on their gifts. The ability for rostered ministers to share ministry with another should also not be underestimated.

**ADDITIONAL RESOURCES**

1. **Church Law and Tax Report**  
(\*order from: Christian Ministry Resources, PO Box 1098, Matthews, NC 28106; 707-846-2507)
2. A number of helpful resources can be obtained from the Alban Institute. (Please write or call for a catalog or brochure: Alban Institute, Suite 433, 4550 Montgomery Avenue, Bethesda, MD 20814-3341; 1-800-486-1318)
3. **Pastor and People: Making Mutual Ministry Work**  
(Augsburg Fortress, 1-800-328-4648; Item No. 9780806646510)
4. Southeastern Synod model personnel policy for congregations. Available on the Southeastern Synod website or by contacting the synod office.  
*<https://docs.google.com/a/elca-ses.org/viewer?a=v&pid=sites&srcid=ZWxjYS1zZXMuY2F8Z3g6MzE2ZTkxOWI1M2RlYmNhNA>*
5. Information on health, benefits, retirement, and future retirement planning available through our ELCA benefit partner, Portico Benefits – [www.porticobenefits.org](http://www.porticobenefits.org)
6. **Housing:**  
[http://download.elca.org/ELCA%20Resource%20Repository/Things\\_to\\_Remember\\_About\\_Housing\\_Allowance.pdf?\\_ga=2.124456386.936705300.1511805292-1590292553.1508183079](http://download.elca.org/ELCA%20Resource%20Repository/Things_to_Remember_About_Housing_Allowance.pdf?_ga=2.124456386.936705300.1511805292-1590292553.1508183079)

## **PORTICO BENEFIT SERVICES ~~2019-2020~~ RATE SCHEDULE For Leaders Under Call**

Due to the Affordable Care Act, Portico Benefit Services is now offering different benefit levels. The Portico website has two calculators to help congregations/agencies/Synod calculate the cost of the different levels of benefits for their employees.

Congregations/agencies/Synod and leaders wishing to calculate the cost of benefits will normally use the **~~2019-2020~~ Benefit Cost Calculator**. The congregation enters the leader's salary, pertinent family information (i.e. spouse, dependents) and other data into this calculator and the calculator reports the cost of each benefit level.

Congregations/agencies/Synod that have one lump sum available for benefits and salary should use the **Compensation & Benefits Allocation Calculator**. The lump sum can be entered into that calculator and it will break that amount down into salary and benefits.

Both calculators can be found here:

<https://employerlink.porticobenefits.org/home/resources/calculators.aspx>

### **For Leaders Who Are On Leave from Call or Retired**

Leaders who are on leave from call or retired, and are not sponsored by an employer, may still be able to receive benefits at their own expense. To calculate the cost of these benefits, use this link to access the Portico website section for members on leave from call:

<https://myportico.porticobenefits.org/myportico/overviewlifechanges/onleavefromcall>.

For retired members, use this link to access the Portico website:

<https://myportico.porticobenefits.org/myportico/overviewlifechanges/retiring>

### **WAIVER OF MEDICAL/DENTAL COVERAGE POSSIBLE**

Sponsored members and/or their spouses and children who are eligible for medical benefits coverage **through a spouse's employer** or through a former employer may waive ELCA plan coverage, while continuing to participate in the ELCA disability, survivor and retirement plans. In that case, we recommend the rostered person and congregation negotiate allocating that money to another area of the compensation package.

Note: Under the Affordable Care Act, an employee who elects to waive health insurance offered by the church may be subject to significant penalties *unless* the employee obtains health insurance coverage elsewhere (e.g., from a spouse's group health plan at the spouse's job or from an Exchange). More information can be obtained from the federal government at: <https://www.healthcare.gov/fees-exemptions/fee-for-not-being-covered/>

**THE SYNOD SUGGESTS A MINIMUM OF 12% RETIREMENT CONTRIBUTION FOR EACH PARTICIPANT.** Though not reflecting Portico's slightly lower requirement, **this percentage is strongly recommended by the Southeastern Synod Council.** Portico rate changes are mailed to each congregation every fall. Southeastern Synod Compensation Guidelines are updated at that time with the identical information received by the congregations. If, at any during the year, you have questions concerning current rates, please contact Portico (800-352-2876).

**HOUSING ALLOWANCE RESOLUTION**

(Insert for congregation/agency/Synod Council Minutes)

In order to permit \_\_\_\_\_ (Name of Pastor) \_\_\_\_\_ to benefit from the provisions of Section 107 of the Internal Revenue Code of 1954, the council specifies that the total compensation paid to her/him during the fiscal year ended \_\_\_\_\_ (Subsequent Year) \_\_\_\_\_ includes a housing allowance. (Name of Pastor) estimates that she/he will spend \$ \_\_\_\_\_ during the year for housing expenses. Since such approval by the council would permit her/him to deduct dollars actually spent up to the maximum allowed by the council action, provided the expenditure is within fair rental value, it is resolved that

The total compensation of \$ \_\_\_\_\_ (Amount) \_\_\_\_\_ paid to \_\_\_\_\_ (Name of Pastor) \_\_\_\_\_ include a housing allowance of \$ \_\_\_\_\_.

\_\_\_\_\_  
Signature\_\_\_\_\_  
Title\_\_\_\_\_  
Date

(The above resolution should be included in the minutes of the congregation/agency/Synod council prior to January 1 of each year. A copy should be made, signed and titled by the president or secretary of the congregation/agency/Synod, and given to the pastor(s) for his/her records.)

**PROFESSIONAL EXPENSE ACCOUNTABLE REIMBURSEMENT POLICY**

The following resolution was duly adopted by the congregation council of \_\_\_\_\_  
 \_\_\_\_\_ Lutheran Church at a regularly called meeting held on \_\_\_\_\_, a  
 Quorum being present.

Whereas income tax regulations 1.162-17 and 1.274-5(e) provide that an employee "need not report on his tax return" expenses paid or incurred by him or her solely for the benefit of his/her employer for which he/she is required to account and does account to the employer and which are charged directly or indirectly to the employer; and

Whereas income tax regulation 1.274-5(e) further provides that "an adequate accounting means the submission to the employer of a...statement of expense or similar record maintained by the employee in which the information as to each element of expenditure (amount, time and place, business purpose, and business relationship) is recorded at or near the time of the expenditure, together with supporting documentary evidence, in a manner which conforms to the 'adequate records' requirements" set forth in the regulation; and

Whereas \_\_\_\_\_ Lutheran Church desires to establish a reimbursement policy pursuant to regulations 1.162-17 and 1.274-5(e); therefore be it

Resolved, that \_\_\_\_\_ Lutheran Church hereby adopts a reimbursement policy pursuant to income tax regulations 1.162-17 and 1.274-5(e), upon the following terms and conditions:

1. Any pastor called, or any person now or hereafter employed by \_\_\_\_\_ Lutheran Church shall be reimbursed for any ordinary and necessary business and professional expense incurred on behalf of the church, if the following conditions are satisfied: (1) the expenses are reasonable in amount; (2) the person incurring the expense documents the amount, time and place, business purpose, and business relationship of each such expense with the same kinds of documentary evidence as would be required to support a deduction of the expense on the person's federal income tax return; and (3) the person documents such expenses by providing the church treasurer with an accounting of such expenses no less frequently than monthly. In no event will an expense be reimbursed if substantiated more than 60 days after the expense is paid or incurred by a pastor, associate in ministry or employee.
2. The church shall not include in a pastor's or employee's W-2 form the amount of any business or professional expense properly substantiated and reimbursed according to the preceding paragraph, and these persons should not report the amount of and such reimbursement on his/her Form 1040.
3. Any church reimbursement that exceeds the amount of business or professional expenses properly accounted for pursuant to this reimbursement policy must be returned to the church within 120 days after the associated expenses are paid or incurred and shall not be retained by the pastor, associate in ministry or employee.
4. If, for any reason, the church's reimbursements are less than the amount of business and professional expenses properly substantiated by a pastor or other employee, the church will report no part of the reimbursements on the person's W-2, and the pastor or employee may deduct the un-reimbursed expenses as allowed by law.

5. Under no circumstances will the church reimburse a pastor or other employee for business or professional expenses incurred on behalf of the church that are not properly substantiated according to this policy. Church and staff understand that this requirement is necessary to prevent our reimbursement plan from being classified as a "non-accountable" plan.
  
6. All receipts and other documentary evidence used by a pastor or other employee to substantiate the business nature and amount of business expenses incurred on behalf of the church shall be retained by the church. The pastor or employee may, at his/her election, make copies of such evidence.

**PARSONAGE AND MINISTER'S HOUSING ALLOWANCE EXCLUSION CHECKLIST**

*The below checklist is for general guidance on parsonage allowance rules. Each person's circumstances are unique and should be reviewed with a CPA or tax attorney to make sure that the right tax conclusion is reached with regard to his or her parsonage allowance.*

1. \_\_\_ Does the recipient qualify as a "minister of the gospel"? The exclusion is limited to ministers of the gospel and requires that the service (i.e., the minister's functions) clearly contribute to the paying entity's activity and that the activity be explicitly religious. This includes individuals performing sacerdotal-type functions in a church or synagogue, including a rabbi and a cantor, but not a non-ordained student of a theological seminary serving as a part-time or assistant pastor (Reg. § 1.107-1(a); Rev. Ruls. 78-301; 57-522). It also includes ministers, priests, rabbis, and others working at certain non-sacerdotal but religious jobs for church organizations.
2. \_\_\_ Was the money for the allowance provided by a religious organization? Money received from a source other than a religious organization does not qualify as a parsonage allowance.
3. \_\_\_ Does the religious organization providing the money or home qualify as a church? A church for tax purposes must include a body of believers or communicants that assembles regularly in order to worship. Bringing people together for worship only as an incidental part of the activities of a religious organization is insufficient.
4. \_\_\_ Does the rental allowance exceed the fair rental value of the residence? A rental allowance exclusion cannot exceed the fair rental value of the house.
5. \_\_\_ Did the minister actually use the rental allowance to pay housing costs? A minister seeking to exclude a rental allowance can only do so to the extent the minister actually used the allowance to pay housing costs.
6. \_\_\_ Is the value of the home or allowance unreasonably large? If the value of the home or allowance, when combined with other forms of compensation, is unreasonably large, the excess value is not excludable (Rev. Rul. 78-448).
7. \_\_\_ Has the amount of the allowance been determined and designated in advance? A payment is excludable as a housing allowance only if the church or organization that employs the member of the clergy determines the amount and officially designates the payment in advance as a housing allowance before the payment is made (Reg. § 1.107-1(b); Rev. Ruls. 78-324; 72-462). The designation may be made in an employment contract, in minutes of or in a resolution by the employer, in a budget, or in any other appropriate instrument showing official action. It need not be procedurally formal or very precise.
8. \_\_\_ Are the following qualifying items included in the allowance? a. \_\_\_ furnishings? b. \_\_\_ maintenance fees? c. \_\_\_ utilities? The home or rental allowance may include furnishings, maintenance fees, and utilities (Reg. § 1.107-1(a)).
9. \_\_\_ Is the cost of food included in the allowance? The home or rental allowance may not include food (Reg. § 1.107-1(c)).
10. \_\_\_ Is the dwelling actually used for housing the clergy member? A parsonage or a rental allowance must be used as clergy housing to be excludable. It ceases to be excludable if the dwelling

is rented to a third party.

11. \_\_\_ Does the member of the clergy claim a deduction for real property taxes and mortgage interest paid on the dwelling? The member of the clergy is entitled to claim a deduction for real property taxes and mortgage interest paid on his dwelling even though he receives a parsonage allowance for the dwelling. This double benefit is specifically allowed by statute (Code Sec. 265(a)(6); Rev. Rul. 87-32).

12. \_\_\_ Is the minister retired? The rental value of any parsonage, any parsonage allowance after a minister retires, and any other retirement benefits received from a church plan after a minister retires are not subject to self-employment tax (Code Sec. 1402(a)(8)).